

Message Text

PAGE 01 USUN N 04569 01 OF 02 081714Z

45

ACTION SS-30

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FM USMISSION USUN NY

TO SECSTATE WASHDC IMMEDIATE 0904

INFO AMEMBASSY SEOUL IMMEDIATE

USLO PEKING IMMEDIATE

C O N F I D E N T I A L SECTION 1 OF 2 USUN 4569

EXDIS

E.O. 11652: GDS

SUBJ: KOREA IN 28TH GA: CHINESE RESPONSE NOVEMBER 7

TAGS: PFOR UN KN KS CH

REF: USUN 4566

SUMMARY: CHINESE PROPOSED TO US LATE EVENING NOV 7 THAT BOTH SIDES AGREE ON CONSENSUS STATEMENT FROM CHAIR THAT WOULD INCORPORATE ONLY TWO DECISIONS: (A) TO DISSOLVE UNCURK, AND (B) TO PUT NEITHER RESOLUTION TO VOTE. HUANG PROPOSED THAT CHAIR'S ANNOUNCEMENT OF THIS WOULD BE IN STATEMENT PRECEDED BY LANGUAGE WHICH HUANG PUT FORWARD AS TENTATIVE AND SUBJECT TO FURTHER DISCUSSION, DRAWN MOSTLY FROM PREAMBULAR PARAGRAPHS OF HOSTILE RESOLUTION.

STATEMENT WOULD NOT REFER TO UN FLAG, UN COMMAND OR FOREIGN TROOPS, NOR TO SECURITY COUNCIL OR ARMISTICE AGREEMENT.

AMB HUANG PROPOSED AS FIRST STEP THAT WE AGREE ON THREE PRINCIPLES THAT WOULD ENABLE TWO SIDES THEN TO WORK OUT EXACT LANGUAGE: (A) GA PRESIDENT WOULD BE ASKED TO MAKE STATEMENT (CONTENTS TO BE WORKED OUT LATER IN TALKS BETWEEN TWO SIDES); (B) NEITHER OF TWO DRAFT RESOLUTIONS WOULD BE PUT TO VOTE, AND (C) NEITHER SIDE WOULD TAKE ACTION TO UPSET AGREEMENT BY INTRODUCING AMENDMENTS OR ANOTHER DRAFT RESOLUTION. HUANG ASKED AGREEMENT ON THESE THREE PRINCIPLES BY NOON NOV 8 TO ENABLE PRC TO DISCUSS AT DPRK COSPONSORS' MEETING. CONFIDENTIAL

PAGE 02 USUN N 04569 01 OF 02 081714Z

ING. WHILE RESERVING POSITION, WE PROMOSSED SEEK REACTION ASAP FROM USG AND ROK. ACTION REQUESTED: SEPTTEL RECOMMENDS INSTRUCTIONS FOR RESPONSE TO HUANG.
END SUMMARY.

1. PRC AMB HUANG, ACCOMPANIED BY COUNSELOR CHOU AND INTERPRETER KUO, MET AT WALDORF TOWERS AT 10:30 P.M. NOV 7 WITH AMBASSADORS SCALI AND BENNETT AND MISOFF THAYER. MEETING HELD SHORTLY AFTER SCALI'S RETURN TO NEW YORK UNDER URGENT PRESSURE FROM HUANG BECAUSE, AS HE EXPLAINED, HUANG SEEKING IMMEDIATE RESPONSE TO PRESENT TO DPRK COSPONSORS' MEETING NOON NOV 8.

2. HUANG OPENED BY REFERRING TO HUMMEL-HAN NOV 6 MEETING, NOTING OUR DECISION TO DROP MEMBERSHIP PARAGRAPH AND STRESSING MUTUAL DESIRE TO AVOID ACrimonious DEBATE AND CONFRONTATION BETWEEN TWO DRAFT RESOLUTIONS. HUANG SAID HE WANTED, ON BASIS OF PRELIMINARY CONSIDERATION AND WITHOUT THOROUGH DISCUSSION WITH DPRK COSPONSORS, TO CONSULT SCALI ON PRIVATE BASIS TO AVOID CONFRONTATION. HE THEN SAID HE JUDGED WAY TO AVOID CONFRONTATION WOULD BE, BY AGREEMENT OF TWO SIDES, TO PUT NEITHER RESOLUTION TO VOTE, HAVING FIRST COMMITTEE CHAIRMAN (LATER REFERRED TO GA PRESIDENT) MAKE AGREED STATEMENT.

3. IN RESPONSE TO SCALI'S CONFIRMATION THAT WE WOULD BE INTERESTED IN HEARING DETAILS OF ANY CHINESE PROPOSAL THAT MIGHT REDUCE CONFRONTATION, HUANG SAID HE HAD IN MIND "A FEW ELEMENTS THAT COULD BE EMBODIED IN STATEMENT." HUANG THEN RAPIDLY READ OFF LANGUAGE THAT SUBSTANTIALLY REFLECTED SECOND, THIRD AND FOURTH PREAMBULAR PARAGRAPHS OF HOSTILE RESOLUTION AND, IN APPARENTLY ABBREVIATED FORM, SIXTH (LAST) PREAMBULAR PARAGRAPH OF THAT RESOLUTION; PLUS TOKEN GLIMMER OF OUR LANGUAGE.

4. AFTER RUNNING THROUGH THIS LANGUAGE, WHICH HE CHARACTERIZED AS A "ROUGH IDEA" OF WHAT HE HAD IN MIND, HUANG WENT DIRECTLY ON TO PROPOSE THAT CHAIR WOULD ANNOUNCE "THE DECISION TO DISSOLVE UNCURK TO PROMOTE THE AFOREMENTIONED AIMS AND, AT THE SAME TIME, ANNOUNCE THE DECISION NOT TO PUT TO VOTE TWO DRAFT AT CURRENT SESSION" OF GA.

CONFIDENTIAL

PAGE 03 USUN N 04569 01 OF 02 081714Z

5. IN EXPLANATION, HUANG SAID THAT PREAMBULAR LANGUAGE HE MENTIONED, TO AVOID CONFRONTATION, REPRESENTED IN HIS VIEW THOSE POINTS WHERE TWO KOREAN SIDES COME TOGETHER. IN THIS SPIRIT, HUANG SAID, HE HAD SUGGESTED LANGUAGE TO REAFFIRM THE TWO SIDES' AGREED PRINCIPLES WHILE AVOIDING ELEMENTS OF CONFRONTATION SUCH AS THOSE OF OPERATIVE PARAGRAPH TWO OF DPRK RESOLUTION AND OPERATIVE PARAGRAPH FOUR OF ROK RESOLUTION. HE ADDED THAT THESE MATTERS "ARE ALL FOR THE FUTURE."

6. ROK RESOLUTION'S PARAGRAPH ON UN MEMBERSHIP, HE CONTINUED, IS ALSO "FOR THE FUTURE ... SO WE HAVE SUGGESTED THAT IN THE FUTURE KOREA WILL BE JOINED AS A UNIFIED COUNTRY." HUANG SUGGESTED THAT PREAMBLE ALSO WOULD EXPRESS HOPE THAT KOREAS

BE ADMITTED TO UN AS ONE COUNTRY.

7. HE CONCLUDED THIS OPENING PRESENTATION BY SUMMARIZING THAT IF WE ARE NOT TO PUT TWO DRAFT TO VOTE, CHAIR WOULD MAKE STATEMENT THAT HE THOUGHT "BASICALLY COULD AVOID CONFRONTATION."

8. IN EXCHANGE THAT FOLLOWED, WE SOUGHT RATIONALE FOR IMBALANCE IN LANGUAGE APPARENTLY DRAWN LARGELY FROM HOSTILE RESOLUTION AND FOR OTHER ASPECTS OF PROPOSAL.

9. IN DOWNPLAYING SIGNIFICANCE OF LANGUAGE OF SOME SENSITIVITY TO ROK

,
HE ASSERTED THAT THERE SHOULD BE NO PROBLEM SINCE LANGUAGE OF TYPE HE PROPOSED WAS REAFFIRMATION OF AGREEMENT INCLUDING JULY 4, 1972, BETWEEN NORTH AND SOUTH "IN KEEPING WITH PRINCIPLE OF UN CHARTER." POINTS HAD BEEN ENDORSED BY BOTH SIDES, HUANG SAID, INCLUDING STATEMENT BY ROK PRESIDENT PARK EMBODIED IN THEM. HUANG VOLUNTEERED, HOWEVER, THAT TWO SIDES HAD NOT AGREED UPON FUTURE ADMISSION TO UN AS UNIFIED COUNTRY.

10. IN COURSE OF CLARIFICATION, HUANG SAID THAT HE FORESAW NO MENTION OF ARMISTICE AGREEMENT OR SECURITY COUNCIL BECAUSE OF "NEED TO AVOID SERIOUS CONFRONTATION." HUANG DID NOT REPEAT NOT MENTION AT ANY TIME DURING MEETING EITHER UN FLAG, UN COMMAND OR FOREIGN TROOPS.

CONFIDENTIAL

PAGE 01 USUN N 04569 02 OF 02 081721Z

42

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C O N F I D E N T I A L SECTION 2 OF 2 USUN 4569

EXDIS

11. IN NEXT STAGE OF HUANG-SCALI MEETING, HUANG PROPOSED THAT US AND CHINA, AS COSPONSORS OF RESPECTIVE DRAFTS, WOULD "FIRST OF ALL" AGREE ON THREE POINTS:

(A) THAT CHAIRMAN (GA OR FIRST COMMITTEE) WOULD BE ASKED TO MAKE STATEMENT (CONTENTS TO BE WORKED OUT LATER BY TALKS BETWEEN TWO SIDES);

(B) THAT NEITHER OF TWO DRAFTS WOULD BE PUT TO VOTE;

(C) THAT IN PROCESS OF DEBATE NEITHER SIDE, ALTHOUGH EACH DELEGATIONS COULD SPEAK FREELY, WOULD RAISE QUESTIONS OR TAKE ANY ACTION TO UPSET ARRANGEMENT, E.G., AMENDMENTS TO STATEMENT OR NEW PROPOSAL FOR DRAFT RESOLUTION. (HUANG STRESSED NEED FOR ASSURANCES ON THIS POINT).

12. IF WE REACH AGREEMENT ON THIS "THREE POINT UNDERSTANDING," THEN WE WOULD DISCUSS DETAILED LANGUAGE WITH RESPECTIVE KOREAN ALLIES AND COSPONSORS. HUANG SAID THAT CHINESE HAD INFORMED NORTH KOREAN DELEGATION OF HUMMEL-HAN AND THAYER-CHOU NOV 16 PRESENTATIONS, BUT CHINESE WERE NOT PREPARED TO CONSULT OTHER COSPONSORS BEFORE WE AND CHINESE HAD REACHED AGREEMENT ON THREE POINTS. IN RESPONSE OUR PROBING HUANG SAID HE THOUGHT ALL DPRK COSPONSORS COULD ACCEPT COMPROMISE ALONG LINES HE HAD PROPOSED.

CONFIDENTIAL

PAGE 02 USUN N 04569 02 OF 02 081721Z

13. HUANG TOLD SCALI NORTH KOREA COSPONSORS ARE MEETING AT NOON NOV 7. THEREFORE, HE HOPED THAT SCALI WOULD PROVIDE, BEFORE NOON, "POSITIVE ANSWER" OF ACCEPTANCE OF THREE POINTS AS PRINCIPLE. HE REITERATED THAT DETAILS OF WORDING OF STATEMENT WOULD BE "SOMETHING ELSE," A SEPARATE MATTER TO BE SETTLED LATER. (HE DID NOT EXPAND ON THIS POINT.)

14. SCALI EXPRESSED UNDERSTANDING OF URGENCY FELT BY HUANG, NOTED IMPORTANCE OF AGREEMENT OF BOTH KOREAS AS WELL AS US AND CHINA; PROMISED TO REPORT PROMPTLY AND IN POSITIVE SPIRIT TO SEEK RESPONSE BY NOON IF POSSIBLE, BUT EXPRESSED DOUBT NOON DEADLINE COULD BE MET AND HOPED CHINESE WOULD UNDERSTAND IF REPLY DELAYED SOMEWHAT.

15. SEPTTEL RECOMMENDS INSTRUCTIONS FOR IMMEDIATE RESPONSE TO HUANG.
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